

Los Angeles County Department of Regional Planning

Planning for the Challenges Ahead



October 15, 2013

Core Development Services 2749 Saturn Street Brea, CA 92821 Attn: Laurel Reimer

REGARDING:

PROJECT NO. R2013-02087-(5)

CONDITIONAL USE PERMIT NO. 201300103

(APN: 8448-007-032)

Hearing Officer Gina Natoli, by her action of October 15, 2013, has **APPROVED** the above-referenced project. Enclosed are the Hearing Officer's Findings and Conditions of Approval. Please carefully review each condition. This approval is <u>not effective</u> until the appeal period has ended and the required documents and applicable fees are submitted to the Regional Planning Department (see enclosed Affidavit of Acceptance Instructions).

The applicant or any other interested persons may appeal the Hearing Officer's decision. The appeal period for this project will end at 5:00 p.m. on October 29, 2013. Appeals must be delivered in person.

Appeals:

To file an appeal, please contact:

Regional Planning Commission, Attn: Commission Secretary

Room 1350, Hall of Records

320 West Temple Street, Los Angeles, CA 90012

(213) 974-6409

Upon completion of the appeal period, the notarized Affidavit of Acceptance and any applicable fees must be submitted to the planner assigned to your case. Please make an appointment to ensure that processing will be completed in a timely manner. Failure to submit these documents and applicable fees within 60 days will result in a referral to Zoning Enforcement for further action.

For questions or for additional information, please contact Jeantine Nazar of the Zoning Permits East Section at (213) 974-6435, or by email at jnazar@planning.lacounty.gov. Our office hours are Monday through Thursday, 7:30 a.m. to 5:30 p.m. We are closed on Fridays.

Sincerely,

DEPARTMENT OF REGIONAL PLANNING

Richard J. Bruckner

Maria Masis, Supervising Regional Planner

Zoning Permits East Section

Enclosures: Findings, Conditions of Approval, Affidavit of Acceptance (Permittee's

Completion)

: DPW (Building and Safety); Zoning Enforcement;

MM: JN

CC 060412

FINAL FINDINGS AND ORDER OF THE HEARING OFFICER COUNTY OF LOS ANGELES PROJECT NO. R2013-02087-(5) CONDITIONAL USE PERMIT NO. 201300103

1. **ENTITLEMENT REQUESTED.** The applicant, Verizon Wireless, is requesting a Conditional Use Permit (CUP) to authorize the continued operation and maintenance of an unmanned wireless telecommunications facility (WTF) and the modification of the existing facility. Pursuant to County Code Section 22.24.100, radio and television stations and towers are a permitted use provided that a conditional use permit has first been obtained.

2. PROCEEDINGS BEFORE THE HEARING OFFICER October 15, 2013 Public Hearing

A duly noticed public hearing was held on October 15, 2013 before the Hearing Officer, Gina Natoli. The applicant's representative, Laurel Reimer, presented testimony in favor of the application.

There being no further testimony, the Hearing Officer closed the public hearing and approved the permit with changes to the Finding Numbers 14, 15, 16 and 18 and Condition Number 28, 31 and 34 as agreed to by the applicant

- 3. **PROJECT DESCRIPTION.** The applicant, Verizon Wireless, proposes to modify two slim line poles and to raise the height from 25 feet to 30 feet above grade level (AGL), and to add one (1) additional antenna mounted on each pole for a total of three (3) antennas per pole and to include one more equipment cabinet within the lease area.
- 4. The proposed modification will improve the communication service as it proposes upgrades to 4G and LTE technology, which will enhance voice, data speeds and connections.
- 5. **LOCATION.** The project site is located on the 20500 block of Rancho La Floresta Road within the unincorporated Walnut Islands of Los Angeles County.
- 6. SITE PLAN DESCRIPTION. The site plan depicts an existing water tank, a T-Mobile facility consisting of a monopine (a monopole disguised as a pine tree) and appurtenant equipment cabinets within an existing lease area and two Verizon Wireless poles associated with an existing lease area. The subject wireless facility is accessed through a 12-foot-wide driveway easement located in the 20500 block of Rancho La Floresta Road. The property is enclosed by a chain link fence and a 12-foot-high locked gate.

The proposed project would increase the total number of antennas to three (3) mounted on each pole from the existing two antennas on each pole for a total of six antennas. The antennas are placed inside a transparent radome, 24" in diameter, replacing the existing 16" in diameter radome and connected to a metal

base at 15 feet high. The applicant also proposes to add an equipment cabinet within the existing Verizon Wireless lease area.

The elevation plan shows the existing and proposed antennas are concealed inside the radome and are not visible from outside. Both poles are identical in height at 30'-6"- high and consist of a 15 foot metal pole connected to a 15'-6" radome on top. There are two proposed RRU, (Remote Radio Unit) mounted at the bottom of each pole.

- 7. **EXISTING ZONING.** The subject property is zoned A-1-20,000 (Light Agricultural Zone). Surrounding properties are zoned A-1-20,000 (Light Agricultural, 20,000 sq ft required lot size) to the north, south, east and west.
- 8. **EXISTING LAND USES.** The subject property is developed with a water tank and wireless facilities. Surrounding properties are developed with single-family residences and vacant lots.
- 9. **PREVIOUS CASES/ZONING HISTORY.** Conditional Use Permit Number 200500172 approved a wireless telecommunications facility consisting of a 40-foothigh monopine and appurtenant equipment within a lease area on August 22, 2006.

Conditional Use Fermit Number 200500124 approved two monopoles each 25 feet high, related antennas and equipment cabinets on the subject property on October 17, 2006.

10. GENERAL PLAN / COMMUNITY PLAN CONSISTENCY. The project site is located within the Low Density Residential land use category of the General Plan. This land use designation is intended to maintain the character of existing low density residential neighborhoods and also to provide additional areas to accommodate future market demands. The proposed wireless telecommunications facility will provide upgrades to data streaming and smart phone capabilities and will enhance the wireless communication service in the residential area and is therefore consistent with the permitted uses of the underlying land use category.

The following policies of the General Plan are applicable to the proposed project:

Policy D.63-"Maintain high quality emergency response service."

The proposed antennas and associated equipment will provide emergency service by connecting to close emergency dispatchers to assist the residents in emergency situations.

Further, the following Goals of the General Plan, Land Use Section, Part D, are applicable to the subject properties and serve as guidelines for development:

• "To provide for land use arrangements that take full advantage of existing public service and facility capacities:"

The wireless facility will improve the communication network for the residents in the area, providing service networks.

 "To encourage high quality design in all development projects, compatible with, and sensitive to, the natural and manmade environment."

The proposed antennas would be concealed within a 24-inch-diameter radio frequency-transparent cylinder. The pole would be painted white and would have minimum visibility impact from the residential areas. The applicant indicated that Verizon would not be able to co-locate even if the existing height of the monopine was increased to a 50-foot-high monopine, as the height and location of the antennas in relation to the water tank would not be sufficient to provide the same coverage as the two existing slim line poles.

- 11. **ZONING ORDINANCE AND DEVELOPMENT STANDARDS COMPLIANCE.** The proposed facility is located within the A-1 zone and does not encroach upon the setback areas. The project is compatible with the height of other facilities in the area and conforms to the 35-foot height limit in the zone.
- 12. **LEGAL NOTIFICATION AND PUBLIC OUTREACH.** Pursuant to the provisions of Sections 22.60.174 and 22.60.175 of the County Code, the community was appropriately notified of the public hearing by mail, newspaper and property posting.
- 13. **PUBLIC COMMENTS.** There were no public comments in favor or in opposition of the project

CONDITIONAL USE PERMIT SPECIFIC FINDINGS

14. The proposed antennas and associated equipment will provide emergency service by connecting to close emergency dispatchers to assist the residents in emergency situations. The proposed wireless telecommunications facility will provide upgrades to data streaming and smart phone capabilities and will enhance the wireless communication service in the residential area and is therefore consistent with the permitted uses of the underlying land use category.

Therefore, the proposed use will be consistent with the adopted general plan for the area.

15. The wireless facility will not generate light, noise, or odors and will improve the communication network for the residents in the area, providing service networks.

Therefore, the requested use at the location proposed will not adversely affect the health, peace, comfort or welfare of persons residing or working in the surrounding

area, will not be materially detrimental to the use, enjoyment or valuation of property of other persons located in the vicinity of the site, and will not jeopardize, endanger or otherwise constitute a menace to the public health, safety or general welfare.

16. The proposed antennas would be concealed within a 24-inch-diameter radio frequency-transparent radome. The pole and the radome would be painted white and would have a minimum visibility impact from the residential areas. The applicant indicated that Verizon would not be able to co-locate even if the existing height of the monopine was increased to a 50-foot-high monopine, as the height and location of the antennas in relation to the water tank would not be sufficient to provide the same coverage as the two existing slim line poles. The proposed project does not expand the existing facility footprint, and does not require maintenance above that required by the existing facility.

Therefore, the proposed site is adequate in size and shape to accommodate the yards, walls, fences, parking and loading facilities, landscaping and other development features prescribed in this Title 22, or as is otherwise required in order to integrate said use with the uses in the surrounding area.

17. The subject flag lot is accessed through a 12-foot-wide private driveway easement on the block of 20500 off of Rancho La Floresta Road.

Therefore, the proposed site is adequately served by highways or streets of sufficient width and improved as necessary to carry the kind and quantity of traffic such use would generate, and by other public or private service facilities as are required.

ENVIRONMENTAL DETERMINATION

18. The project site consists of an existing water tank, two slim line poles, and a monopine. The proposed project consists of the minor alteration of the existing slim line poles and the addition of an equipment cabinet to the existing lease area, with no expansion of use.

Therefore, the project qualifies as a Categorical Exemption (Class 3) and is consistent with the finding by the State Secretary for Resources or by local guidelines that this class of projects does not have a significant effect on the environment.

- 19. **TERM LIMIT.** To assure continued compatibility between the use of the subject property allowed by this grant and surrounding land uses, the Hearing Officer determines that it is necessary to limit the term of the grant to Fifteen (15) years.
- 20. **RECORD OF PROCEEDINGS.** The location of the documents and other materials constituting the record of proceedings upon which the Hearing Officer's decision is based in this matter is at the Los Angeles County Department of Regional Planning, 13th Floor, Hall of Records, 320 West Temple Street, Los Angeles, CA

PROJECT NO. R2013-02087-(5) CONDITIONAL USE PERMIT NO. 201300103

90012. The custodian of such documents and materials shall be the Section Head of the Zoning Permits East Section, Los Angeles County Department of Regional Planning.

BASED ON THE FOREGOING, THE HEARING OFFICER CONCLUDES:

- A. That the proposed use will be consistent with the adopted general plan for the area; and
- B. That the requested use at the location proposed will not adversely affect the health, peace, comfort or welfare of persons residing or working in the surrounding area, will not be materially detrimental to the use, enjoyment or valuation of property of other persons located in the vicinity of the site, and will not jeopardize, endanger or otherwise constitute a menace to the public health, safety or general welfare; and
- C. That the proposed site is adequate in size and shape to accommodate the yards, walls, fences, parking and loading facilities, landscaping and other development features prescribed in this Title 22, or as is otherwise required in order to integrate said use with the uses in the surrounding area; and
- D. That the proposed site is adequately served by highways or streets of sufficient width and improved as necessary to carry the kind and quantity of traffic such use would generate, and by other public or private service facilities as are required.

THEREFORE, the information submitted by the applicant and presented at the public hearing substantiates the required findings for a Conditional Use Permit as set forth in Section 22.56.090 of the Los Angeles County Code (Zoning Ordinance).

HEARING OFFICER ACTION:

- 1. The Hearing Officer determines that the project is exempt from the California Environmental Quality Act pursuant to the Class 3 –New Construction or Conversion of Small Structures)
- 2. In view of the findings of fact and conclusions presented above, Conditional Use Permit Number 201300103 is Approved subject to the attached conditions.

MM: JN 10/3/2013

c: Zoning Enforcement, Building and Safety

FINAL CONDITIONS OF APPROVAL COUNTY OF LOS ANGELES PROJECT NO. R-2013-02087-(5) CONDITIONAL USE PERMIT NO. 201300103

PROJECT DESCRIPTION

The project is a Conditional Use Permit (CUP) for the continued operation and maintenance of an existing unmanned wireless telecommunications facility and a modification to the existing facilities in order to improve communication service subject to the following conditions of approval:

GENERAL CONDITIONS

- 1. Unless otherwise apparent from the context, the term "permittee" shall include the applicant, owner of the property, and any other person, corporation, or other entity making use of this grant.
- 2. This grant shall not be effective for any purpose until the permittee, and the owner of the subject property if other than the permittee, have filed at the office of the Los Angeles County ("County") Department of Regional Planning ("Regional Planning") their affidavit stating that they are aware of and agree to accept all of the conditions of this grant, and that the conditions of the grant have been recorded as required by Condition No. 7, and until all required monies have been paid pursuant to Condition No. 10. Notwithstanding the foregoing, this Condition No. 2 and Condition Nos. 4, 5, and 9, shall be effective immediately upon the date of final approval of this grant by the County.
- 3. Unless otherwise apparent from the context, the term "date of final approval" shall mean the date the County's action becomes effective pursuant to Section 22.60.260 of the County Code.
- 4. The permittee shall defend, indemnify, and hold harmless the County, its agents, officers, and employees from any claim, action, or proceeding against the County or its agents, officers, or employees to attack, set aside, void, or annul this permit approval, which action is brought within the applicable time period of Government Code Section 65009 or any other applicable limitations period. The County shall promptly notify the permittee of any claim, action, or proceeding and the County shall fully cooperate in the defense. If the County fails to promptly notify the permittee of any claim, action, or proceeding, or if the County fails to cooperate fully in the defense, the permittee shall not thereafter be responsible to defend, indemnify, or hold harmless the County.
- 5. In the event that any claim, action, or proceeding as described above is filed against the County, the permittee shall within ten days of the filing make an initial deposit with Regional Planning in the amount of up to \$5,000.00, from which actual costs and expenses shall be billed and deducted for the purpose of defraying the costs or expenses involved in Regional Planning's cooperation in the defense,

FINAL CONDITIONS OF APPROVAL PAGE 2 OF 6

including but not limited to, depositions, testimony, and other assistance provided to permittee or permittee's counsel.

If during the litigation process, actual costs or expenses incurred reach 80 percent of the amount on deposit, the permittee shall deposit additional funds sufficient to bring the balance up to the amount of \$5,000.00. There is no limit to the number of supplemental deposits that may be required prior to completion of the litigation.

At the sole discretion of the permittee, the amount of an initial or any supplemental deposit may exceed the minimum amounts defined herein. Additionally, the cost for collection and duplication of records and other related documents shall be paid by the permittee according to County Code Section 2.170.010.

- 6. If any material provision of this grant is held or declared to be invalid by a court of competent jurisdiction, the permit shall be void and the privileges granted hereunder shall lapse.
- 7. Prior to the use of this grant, the permittee, or the owner of the subject property if other than the permittee, shall **record the terms and conditions** of the grant in the office of the County Registrar-Recorder/County Clerk ("Recorder"). In addition, upon any transfer or lease of the property during the term of this grant, the permittee, or the owner of the subject property if other than the permittee, shall promptly provide a copy of the grant and its conditions to the transferee or lessee of the subject property.
- 8. This grant shall terminate on OCTOBER 15, 2028. Entitlement to use of the property thereafter shall be subject to the regulations then in effect. If the permittee intends to continue operations after such date, whether or not the permittee proposes any modifications to the use at that time, the permittee shall file a new Conditional Use Permit application with Regional Planning, or shall otherwise comply with the applicable requirements at that time. Such application shall be filed at least six (6) months prior to the expiration date of this grant and shall be accompanied by the required fee. In the event that the permittee seeks to discontinue or otherwise change the use, notice is hereby given that the use of such property may require additional or different permits and would be subject to the then-applicable regulations.
- 9. This grant shall expire unless used within ninety (90) days from the date of final approval of the grant. A single thirty (30)-day time extension may be requested in writing and with the payment of the applicable fee prior to such expiration date. For the purposes of this provision, continued operation of the wireless telecommunications facility and satisfaction of Condition No. 2 shall be considered use of this grant.
- 10. The subject property shall be maintained and operated in full compliance with the conditions of this grant and any law, statute, ordinance, or other regulation applicable to any development or activity on the subject property. Failure of the permittee to cease any development or activity not in full compliance shall be a

FINAL CONDITIONS OF APPROVAL PAGE 3 OF 6

violation of these conditions. Inspections shall be made to ensure compliance with the conditions of this grant as well as to ensure that any development undertaken on the subject property is in accordance with the approved site plan on file. The permittee shall deposit with the County the sum of \$1,600.00. The deposit shall be placed in a performance fund, which shall be used exclusively to compensate Regional Planning for all expenses incurred while inspecting the premises to determine the permittee's compliance with the conditions of approval. The fund provides for **Eight (8) biennial (one every other year)** inspections. Inspections shall be unannounced.

If additional inspections are required to ensure compliance with the conditions of this grant, or if any inspection discloses that the subject property is being used in violation of any one of the conditions of this grant, the permittee shall be financially responsible and shall reimburse Regional Planning for all additional enforcement efforts necessary to bring the subject property into compliance. The amount charged for additional inspections shall be \$200.00 per inspection, or the current recovery cost at the time any additional inspections are required, whichever is greater.

- 11. Notice is hereby given that any person violating a provision of this grant is guilty of a misdemeanor. Notice is further given that the Regional Planning Commission ("Commission") or a Hearing Officer may, after conducting a public hearing, revoke or modify this grant, if the Commission or Hearing Officer finds that these conditions have been violated or that this grant has been exercised so as to be detrimental to the public's health or safety or so as to be a nuisance, or as otherwise authorized pursuant to Chapter 22.56, Part 13 of the County Code.
- 12. All development pursuant to this grant must be kept in full compliance with the County Fire Code to the satisfaction of said department.
- 13. All development pursuant to this grant shall conform with the requirements of the County Department of Public Works to the satisfaction of said department.
- 14. All development pursuant to this grant shall comply with the requirements of Title 22 of the County Code and of the specific zoning of the subject property, unless specifically modified by this grant, as set forth in these conditions, including the approved Exhibit "A," or a revised Exhibit "A" approved by the Director of Regional Planning ("Director").
- 15. The permittee shall maintain the subject property in a neat and orderly fashion. The permittee shall maintain free of litter all areas of the premises over which the permittee has control.
- 16. All structures, walls and fences open to public view shall remain free of graffiti or other extraneous markings, drawings, or signage that was not approved by Regional Planning. These shall include any of the above that do not directly relate to the business being operated on the premises or that do not provide pertinent information about said premises. The only exceptions shall be seasonal

FINAL CONDITIONS OF APPROVAL PAGE 4 OF 6

decorations or signage provided under the auspices of a civic or non-profit organization.

In the event of graffiti or other extraneous markings occurring, the permittee shall remove or cover said markings, drawings, or signage within 24 hours of notification of such occurrence, weather permitting. Paint utilized in covering such markings shall be of a color that matches, as closely as possible, the color of the adjacent surfaces.

- 17. The subject property shall be developed and maintained in substantial compliance with the plans marked Exhibit "A." If changes to the site plan are required as a result of instruction given at the public hearing, **Three (3) copies of** a modified Exhibit "A" shall be submitted to Regional Planning within sixty (60) days of the date of final approval.
- 18. In the event that subsequent revisions to the approved Exhibit "A" are submitted, the permittee shall submit **Three (3) copies** of the proposed plans to the Director for review and approval. All revised plans must be accompanied by the written authorization of the property owner(s) and applicable fee for such revision.

PERMIT SPECIFIC CONDITIONS

- 19. The facility shall be operated in accordance with regulations of the State Public Utilities Commission.
- 20. Upon completion of construction of the facility, the permittee shall provide upon request to the Zoning Enforcement Section of Regional Planning written certification that the radio frequency electromagnetic emissions levels comply with adopted Federal Communications Commission (FCC) limitations for general population/uncontrolled exposure to such emissions when operating at full strength and capacity. If other WTFs are located on the subject property or on adjacent parcels, the aforementioned report shall include the radio frequency electromagnetic emissions of said WTFs.
- 21. Insofar as is feasible, the permittee shall cooperate with any subsequent applicants for wireless communications facilities in the vicinity with regard to possible colocation. Such subsequent applicants will be subject to the regulations in effect at that time.
- 22. Any proposed WTF that will be co-locating on the proposed facility will be required to provide upon request the same written verification of emissions and include the cumulative radiation and emissions of all such facilities to the Zoning Enforcement Section of Regional Planning.
- 23. All structures shall conform to the requirements of the Division of Building and Safety of Public Works or other appropriate agency and obtain an encroachment permit if deemed necessary.

FINAL CONDITIONS OF APPROVAL PAGE 5 OF 6

- 24. External lighting, including security lighting, shall be on motion sensors, be of low intensity, fully shielded and directed away from any adjacent residences. Polemounted lighting is prohibited on the leasehold unless the facility is disguised as a light pole. Antenna lighting is prohibited. Beacon lights are prohibited unless required by the FAA.
- 25. Construction and maintenance of the facility shall be limited to the hours of 9:00 AM to 5:00 PM, Monday through Friday. Emergency repairs of the facility may occur at any time.
- 26. Placement and height of all pole-mounted equipment shall be in substantial conformance with that shown on said Exhibit "A". The facility shall be built as depicted in the photo simulations presented at the public hearing.
- 27. One parking space for maintenance vehicles shall be provided. The space does not have to be dedicated solely to maintenance vehicles. Maintenance vehicles shall not block access to driveways or garages.
- 28. The maximum height of the facility shall not exceed 30'-6" above the grade level.
- 29. The permittee shall maintain current contact information with the Zoning Enforcement East Section of Regional Planning.
- 30. The finished surface of the facility shall not be glossy or reflective in nature unless such finish is necessary to blend into existing design features. The finish shall be graffiti-resistant and shall have a color that blends in with the immediately-surrounding environment.
- 31. The facility shall be maintained in good condition and repair, and shall remain free of: general dirt and grease; chipped, faded, peeling or cracked paint; trash, debris, litter, graffiti and other forms of vandalism; cracks, dents, blemishes and discolorations; visible rust or corrosion on any unpainted metal areas. Any damage from any cause shall be repaired by the permittee within 30 days of notice. Weathered, faded or missing parts/materials used to disguise/camouflage the facility shall be maintained and/or replaced by the permittee within 30 days of notice.
- 32. Upon request, the permittee shall submit annual reports to the Zoning Enforcement East Section of Regional Planning to show compliance with the maintenance and removal conditions.
- 33. The project number, conditional use permit number and lease holder contact information shall be prominently displayed on the facility where it can be easily viewed at or near eye level.
- 34. The facility shall be secured by fencing, gates and/or locks.

PROJECT NO. R2013-02087-(5) CONDITINAL USE PERMIT NO.201300103

FINAL CONDITIONS OF APPROVAL PAGE 6 OF 6

- 35. Upon termination of this grant or after the construction of this facility, the facility has ceased to operate; the permittee shall remove such facility and clear the site of all equipment within six months of the cease-of-operation date. The permittee shall restore the site as nearly as practicable to the condition prior to the installation of the subject facility.
- 36. New equipment added to the facility shall not compromise the stealth design of the facility.
- 37. Appurtenant equipment boxes shall be screened or camouflaged.

MM: JN October 15, 2013